Analysis of Finance Advisory Committee Meeting Items

June 6, 2024 Agenda



OFFICE OF FISCAL ANALYSIS

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FAC 2024-07 State Comptroller - Fringe Benefits

			Proposed FAC Transfer		Available	
Account	Original Appropriation	Prior Policy Actions ¹	FROM (Decrease)	TO (Increase)	Funding Post FAC Action	
Higher Education Alternative						
Retirement System	14,616,179	70,000,000	(1,000,000)	-	83,616,179	
Retired State Employees Health						
Service Cost	699,403,210	(3,000,000)	(1,600,000)	-	694,803,210	
Other Post Employment Benefits	43,636,426	19,000,000	(150,000)	-	62,486,426	
SERS Defined Contribution Match	18,340,824	(4,400,000)	(250,000)	-	13,690,824	
Employers Social Security Tax	195,369,118	3,000,000	-	250,000	198,619,118	
State Employees Health Service Cost	635,463,503	(8,000,000)	-	2,750,000	630,213,503	
TOTAL - General Fund			(3,000,000)	3,000,000		

Funding is available for transfer from these accounts due to the following:

- <u>Higher Education Alternative Retirement System</u> PA 24-81 appropriated an additional \$70 million to this account for FY 24, updating the total available funding to \$84.6 million. Approximately \$82.6 million is estimated to be expended in FY 24.
- <u>Retired State Employees Health Service Cost</u> Lower than anticipated premium costs and members aging into Medicare.
- <u>Other Post Employment Benefits</u> Members are reaching their 10 years of obligation resulting in less expenditures from the account.
- <u>SERS Defined Contribution Match</u> Slower growth in tier IV membership as members in earlier tiers leave state service.

Funding is needed for transfer to these accounts due to the following:

- <u>Employers Social Security Tax</u> PA 24-81 requires OSC to transfer up to \$4,500,000 to fund the fringe benefit cost differential between the average rate for fringe benefits for employees of private hospitals in the state and the fringe benefit rate for employees of the University of Connecticut Health Center.
- <u>State Employees Health Service Cost</u> PA 24-81 requires OSC to transfer up to \$4,500,000 to fund the fringe benefit cost differential between the average rate for fringe benefits for employees of private hospitals in the state and the fringe benefit rate for employees of the University of Connecticut Health Center.

Holdbacks and lapses:

The transfers will eliminate our projected lapses in the following accounts: Retired State Employees Health Services Account, Other Post Employment Benefits, and SERS Defined Contribution Match. The transfer from Higher Education Alternative Retirement System will not affect the anticipated \$1 million lapse in the account.

¹ Prior policy actions may include holdbacks (forced lapses), rescissions, and transfers.

FAC 2024-08 Department of Transportation

			Proposed FAC	Transfer	Available
Account	Original Appropriation	Prior Policy Actions ¹	FROM (Decrease)	TO (Increase)	Funding Post FAC Action
Personal Services	228,130,866	(26,950,000)	(822,790)	-	200,358,076
Equipment	1,376,329	-	-	822,790	2,199,119
TOTAL - Special Transportation Fund			(822,790)	822,790	

Funding is available for transfer from this account due to the following:

• <u>Personal Services</u> - A delay in refilling vacant positions. As of May 2024, 363 positions were vacant out of a total authorized count of 3,567.

Funding is needed for transfer to this account due to the following:

• <u>Equipment</u> - Upgrade and replacement of obsolete, non-functioning, and/or outdated technology. Approximately 260 devices will be replaced with the additional funding.

Holdbacks and lapses: The transfers, along with the reduction of the FY 24 appropriation by \$19.85 million in PA 24-81, decrease the Personal Services funds projected to lapse from \$1.2 million to \$0.3 million. There are no holdbacks associated with these accounts.

FAC 2024-09 Labor Department

			Proposed FAC Transfer		Available
Account	Original Appropriation	Prior Policy Actions ¹	FROM (Decrease)	TO (Increase)	Funding Post FAC Action
Jobs First Employment Services	13,145,177	-	(280,000)	-	12,865,177
Other Expenses	3,393,100	800,000	-	280,000	4,473,100
TOTAL - General Fund			(280,000)	280,000	

Funding is available for transfer from this account due to the following:

• <u>Jobs First Employment Services</u> - lower than anticipated referrals to the program and a slower ramp up of program utilization after COVID temporarily paused in-person program operations. In addition, for this fiscal year, the program has experienced some staffing turnover, which has led to lower than budgeted personnel expenditures.

Funding is needed for transfer to this account due to the following:

• <u>Other Expenses</u> - to cover costs related to system security enhancements for the New Hires program, which is a tool used to aid in the collection of child support payments from delinquent parents. The system required significant security upgrades, coding upgrades, and system integration updates.

Holdbacks and lapses: No holdbacks have been applied to either of these accounts.

FAC 2024-10 Office of Consumer Counsel

			Proposed FAC	Available	
Account	Original Appropriation	Prior Policy Actions ¹	FROM (Decrease)	TO (Increase)	Funding Post FAC Action
Personal Services	2,173,125	-	(130,000)	-	2,043,125
Fringe Benefits	1,975,644	-	(110,000)	-	1,865,644
Other Expenses	332,907	-	-	240,000	572,907
TOTAL - Consumer Counsel and Public Utility Control Fund			(240,000)	240,000	

Funding is available for transfer from these accounts due to the following:

- <u>Personal Services</u> Greater than anticipated vacancies. The agency is currently recruiting and expects to fill three current vacancies.
- <u>Fringe Benefits</u> Greater than anticipated vacancies. The agency is currently recruiting and expects to fill three current vacancies.

Funding is needed for transfer to this account due to the following:

• <u>Other Expenses</u> - Greater than anticipated consulting costs through ISO New England. This funding will also cover higher than expected costs for utility and property management services.

Holdbacks and lapses: There are no holdbacks impacting these accounts.

FAC 2024-11 Department of Energy and Environmental Protection

		Proposed		Transfer	Available
Account	Original Appropriation	Prior Policy Actions ¹	FROM (Decrease)	TO (Increase)	Funding Post FAC Action
Personal Services	15,671,792	_	(405,405)	-	15,266,387
Fringe Benefits	14,342,053	-	(344,595)	-	13,997,458
Other Expenses	1,479,367	-	-	750,000	2,229,367
TOTAL - Consumer Counsel and Public Utility Control Fund			(750,000)	750,000	

Funding is available for transfer from these accounts due to the following:

- <u>Personal Services</u> Higher than anticipated vacancies. The agency is currently recruiting 23 vacancies between the Bureau of Energy and Technology Policy, and the Public Utilities Regulatory Authority.
- <u>Fringe Benefits</u> Higher than anticipated vacancies. The agency is currently recruiting 23 vacancies between the Bureau of Energy and Technology Policy, and the Public Utilities Regulatory Authority.

Funding is needed for transfer to this account due to the following:

• <u>Other Expenses</u> - Facility improvements and upgrades. The improvements include HVAC work, security improvements, ADA accommodation, as well as miscellaneous other office improvements.

Holdbacks and lapses: There are no holdbacks impacting these accounts.

FAC 2024-12 Department of Housing

			Proposed FAC Transfer		Available
Account	Original Appropriation	Prior Policy Actions ¹	FROM (Decrease)	TO (Increase)	Funding Post FAC Action
			. ,	(increase)	
Project Longevity - Housing	2,500,000	38,292	(575,000)	-	1,963,292
Housing/Homeless Services	92,602,789	3,405,099	-	575,000	96,582,888
TOTAL - General Fund			(575,000)	575,000	

Funding is available for transfer from this account due to the following:

• <u>Project Longevity - Housing</u> - due to certain vendors not using all the available funding this fiscal year.

Funding is needed for transfer to this account due to the following:

• <u>Housing/Homeless Services</u> - the combination of higher contract costs for certain providers in the homeless services system and monthly costs continuing to increase in the Rental Assistance Program (RAP) from higher rents.

Holdbacks and lapses:

All holdbacks have been released. This transfer eliminates the projected lapse in Project Longevity-Housing.

FAC 2024-13 Department of Social Services

			Proposed FAC	Transfer	Available
A	Original	Prior Policy	FROM	TO	Funding
Account	Appropriation	Actions ¹	(Decrease)	(Increase)	Post FAC Action
Temporary Family Assistance - TANF	57,990,000	(1,300,000)	(540,000)	-	56,150,000
Connecticut Home Care Program	46,340,000	(4,000,000)	(500,000)	-	41,840,000
Medicaid	3,190,404,431	165,860,303	-	450,000	3,356,714,734
Old Age Assistance	46,950,000	500,000	-	150,000	47,600,000
Aid To The Disabled	48,320,000	4,400,000	-	380,000	53,100,000
State Administered General Assistance	13,300,000	3,300,000	-	60,000	16,660,000
TOTAL - General Fund			(1,040,000)	1,040,000	

Funding is available for transfer from these accounts due to the following:

- <u>Temporary Family Assistance TANF</u> lower than anticipated caseload levels.
- <u>Connecticut Home Care Program</u> adjustments to the ARPA home and community-based services (HCBS) reinvestment plan.

Funding is needed for transfer to these accounts due to the following:

- <u>Medicaid</u> higher than budgeted cost trends.
- <u>Old Age Assistance</u> increased caseloads and higher than budgeted costs per case.
- <u>Aid To The Disabled</u> increased caseloads and higher than budgeted costs per case.
- <u>State Administered General Assistance</u> increased caseloads and higher than budgeted costs per case.

Holdbacks and lapses:

There are no holdbacks to these accounts.

FAC 2024-14 Department of Education

			Proposed FAC	Available	
Account	Original Appropriation	Prior Policy Actions ¹	FROM (Decrease)	TO (Increase)	Funding Post FAC Action
Aspiring Educators Diversity					
Scholarship Program	4,000,000	(2,000,000)	(759,000)	-	1,241,000
Vocational Agriculture	18,824,200	-	-	759,000	19,583,200
TOTAL - General Fund			(759,000)	759,000	

Funding is available for transfer from this account due to the following:

• <u>Aspiring Educators Diversity Scholarship Program</u> - Lower program costs due to fewer than anticipated scholarships awarded.

Funding is needed for transfer to this account due to the following:

• <u>Vocational Agriculture</u> - PA 24-81 requires the State Department of Education to pay the full per student grant (\$5,200) to vocational agriculture program operators in FY 24, which requires additional funding. These grants are provided within available appropriations, and can be reduced if the appropriation is insufficient to fund the statutory per student grant amount. Without the additional funding, it is estimated that operators would receive approximately \$5,000 per student.

Holdbacks and lapses:

PA 24-81 reduced the original appropriation to the Aspiring Educators Diversity Scholarship Program by \$2 million based on projected spending. After accounting for this reduction and the proposed FAC transfer to Vocational Agriculture, approximately \$41,000 is projected to lapse in the Aspiring Educators account.

Appendix A: Projected Account Balances for Agencies on this Agenda (After Proposed FAC Transfer(s))

State Comptroller - Fringe Benefits					
	Original	Available	e Estimated	Estimated	
	Appropriation ²	Funding ³	Expenditures	Surplus/(Deficiency)	
Unemployment Compensation	5,018,242	3,018,242	3,018,451	(209)	
State Employees Retirement Contributions	2,308,873	-	-	-	
Higher Education Alternative Retirement System	14,616,179	83,616,179	82,616,179	1,000,000	
Pensions and Retirements - Other Statutory	2,125,719	2,231,255	2,231,255	-	
Judges and Compensation Commissioners					
Retirement	35,251,783	35,251,783	35,251,783	-	
Insurance - Group Life	10,021,586	9,521,586	9,510,586	11,000	
Employers Social Security Tax	195,369,118	198,619,118	198,619,118	-	
State Employees Health Service Cost	635,463,503	630,213,503	630,213,503	-	
Retired State Employees Health Service Cost	699,403,210	694,803,210	694,803,210	-	
Tuition Reimbursement - Training and Travel	4,073,500	4,073,500	4,073,500	-	
Other Post Employment Benefits	43,636,426	62,486,426	62,486,426	-	
SERS Defined Contribution Match	18,340,824	13,690,824	13,690,824	-	
State Employees Retirement Contributions -					
Normal Cost	177,212,110	177,212,110	177,212,110	-	
State Employees Retirement Contributions - UAL	1,463,453,121	1,463,453,121	1,463,453,121	-	
TOTAL - General Fund	3,306,294,194	3,378,190,857	3,377,180,066	1,010,791	

Department of Transportation					
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)	
Personal Services	228,130,866	200,358,076	200,020,866	337,210	
Other Expenses	57,528,900	64,628,900	64,628,900	-	
Equipment	1,376,329	2,199,119	2,199,119	-	
Minor Capital Projects	449,639	449,639	449,639	-	
Highway Planning And Research	3,060,131	3,060,131	3,060,131	-	
Rail Operations	232,295,358	232,295,358	232,295,358	-	
Bus Operations	253,013,487	253,013,487	253,013,487	-	
ADA Para-transit Program	40,449,564	40,449,564	40,449,564	-	
Non-ADA Dial-A-Ride Program	576,361	576,361	576,361	-	
Pay-As-You-Go Transportation Projects	17,972,797	17,972,797	17,972,797	-	
Port Authority	400,000	400,000	400,000	-	
Transportation Asset Management	3,000,000	3,000,000	3,000,000	-	
Transportation to Work	2,370,629	2,370,629	2,370,629	-	
Town Aid Road Grants - TF	60,000,000	60,000,000	60,000,000	-	
TOTAL - Special Transportation Fund	900,624,061	880,774,061	880,436,851	337,210	

² Includes appropriated accounts from all appropriated funds.

³ Includes all anticipated and enacted holdbacks (forced lapses), rescissions, and transfers.

Labor Department					
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)	
Personal Services	15,757,110	15,757,110	15,757,110	-	
Other Expenses	3,393,100	4,473,100	4,473,100	-	
CETC Workforce	585,595	585,595	585,595	-	
Workforce Investment Act	35,339,550	35,339,550	35,339,550	-	
Job Funnels Projects	712,774	712,774	712,774	-	
Connecticut's Youth Employment Program	5,267,892	5,267,892	5,267,892	-	
Jobs First Employment Services	13,145,177	12,865,177	12,865,177	-	
Apprenticeship Program	573,510	573,510	573,510	-	
Connecticut Career Resource Network	145,025	145,025	145,025	-	
STRIVE	88,754	88,754	88,754	-	
Opportunities for Long Term Unemployed	4,620,756	4,620,756	4,620,756	-	
Veterans' Opportunity Pilot	245,047	245,047	245,047	-	
Second Chance Initiative	326,756	326,756	326,756	-	
Cradle To Career	100,000	100,000	100,000	-	
New Haven Jobs Funnel	750,000	750,000	750,000	-	
Healthcare Apprenticeship Initiative	500,000	-	-	-	
Manufacturing Pipeline Initiative	4,623,476	4,623,476	4,623,476	-	
TOTAL - General Fund	86,174,522	86,474,522	86,474,522	-	

Office of Consumer Counsel					
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)	
Personal Services	2,173,125	2,043,125	2,043,125	-	
Other Expenses	332,907	572,907	572,907	-	
Equipment	2,200	2,200	2,200	-	
Fringe Benefits	1,975,644	1,865,644	1,865,644	-	
Indirect Overhead	90,972	90,972	90,972	-	
TOTAL - Consumer Counsel and Public Utility Control Fund	4,574,848	4,574,848	4,574,848	-	

Department of Energy and Environmental Protection					
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)	
Personal Services	22,249,623	22,249,623	22,249,623	-	
Other Expenses	984,229	984,229	984,229	-	
Mosquito Control	272,144	272,144	272,144	-	
State Superfund Site Maintenance	399,577	399,577	399,577	-	
Laboratory Fees	122,565	122,565	122,565	-	
Dam Maintenance	146,735	146,735	146,735	-	
Emergency Spill Response	7,294,110	7,294,110	7,294,110	-	
Solid Waste Management	3,956,339	3,956,339	3,956,339	-	
Underground Storage Tank	1,034,310	1,034,310	1,034,310	-	
Clean Air	4,201,320	4,201,320	4,201,320	-	
Environmental Conservation	4,622,640	4,622,640	4,622,640	-	
Environmental Quality	6,725,138	6,725,138	6,725,138	-	
Fish Hatcheries	3,429,352	3,429,352	3,429,352	-	
Interstate Environmental Commission	3,333	3,333	3,333	-	
New England Interstate Water Pollution					
Commission	26,554	26,554	26,554	-	
Northeast Interstate Forest Fire Compact	3,082	3,082	3,082	-	

Department of Energy and Environmental Protection				
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Connecticut River Valley Flood Control				
Commission	30,295	30,295	30,295	-
Thames River Valley Flood Control Commission	45,151	45,151	45,151	-
Total - General Fund	55,546,497	55,546,497	55,546,497	-
Personal Services	15,671,792	15,266,387	15,266,387	-
Other Expenses	1,479,367	2,229,367	2,229,367	-
Equipment	19,500	19,500	19,500	-
Fringe Benefits	14,342,053	13,997,458	13,997,458	-
Indirect Overhead	203,340	203,340	203,340	-
TOTAL - Consumer Counsel and Public Utility				
Control Fund	31,716,052	31,716,052	31,716,052	-

Department of Housing					
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)	
Personal Services	2,363,601	2,063,601	2,063,601	-	
Other Expenses	112,210	112,210	112,210	-	
Elderly Rental Registry and Counselors	1,011,170	1,011,170	1,011,170	-	
Homeless Youth	3,154,590	3,235,121	3,235,121	-	
Subsidized Assisted Living Demonstration	2,676,000	2,676,000	2,676,000	-	
Congregate Facilities Operation Costs	11,311,668	11,383,860	11,383,860	-	
Elderly Congregate Rent Subsidy	1,978,210	1,978,210	1,978,210	-	
Housing/Homeless Services	92,602,789	96,582,888	98,257,888	(1,675,000)	
Project Longevity - Housing	2,500,000	1,963,292	1,963,292	-	
Housing/Homeless Services - Municipality	675,409	692,651	692,651	-	
TOTAL - General Fund	118,385,647	121,699,003	123,374,003	(1,675,000)	

Department of Social Services					
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)	
Personal Services	151,160,321	151,160,321	151,160,321	-	
Other Expenses	172,372,594	172,372,594	172,372,594	-	
Genetic Tests in Paternity Actions	81,906	81,906	81,906	-	
HUSKY B Program	31,050,000	15,050,000	15,050,000	-	
Substance Use Disorder Waiver Reserve	10,000	10,000	10,000	-	
Medicaid	3,190,404,431	3,356,714,734	3,356,714,734	-	
Old Age Assistance	46,950,000	47,600,000	47,600,000	-	
Aid To The Blind	568,800	587,800	587,800	-	
Aid To The Disabled	48,320,000	53,100,000	53,100,000	-	
Temporary Family Assistance - TANF	57,990,000	56,150,000	56,150,000	-	
Emergency Assistance	1	1	1	-	
Food Stamp Training Expenses	9,341	9,341	9,341	-	
DMHAS-Disproportionate Share	108,935,000	108,935,000	108,935,000	-	
Connecticut Home Care Program	46,340,000	41,840,000	41,840,000	-	
Human Resource Development-Hispanic					
Programs	1,043,704	1,070,348	1,070,348	-	
Safety Net Services	1,462,802	1,500,145	1,500,145	-	
Refunds Of Collections	89,965	89,965	89,965	-	
Services for Persons With Disabilities	301,953	309,661	309,661	-	
Nutrition Assistance	1,000,000	1,020,994	1,020,994	-	
State Administered General Assistance	13,300,000	16,660,000	16,660,000	-	

Department of Social Services					
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)	
Connecticut Children's Medical Center	11,138,737	11,138,737	11,138,737	-	
Community Services	6,320,625	5,942,822	5,942,822	-	
Human Services Infrastructure Community					
Action Program	4,177,301	4,274,240	4,274,240	-	
Teen Pregnancy Prevention	1,361,787	1,394,639	1,394,639	-	
Domestic Violence Shelters	7,459,941	7,650,381	7,650,381	-	
Hospital Supplemental Payments	568,300,000	568,300,000	568,300,000	-	
Teen Pregnancy Prevention - Municipality	98,281	98,281	98,281	-	
TOTAL - General Fund	4,470,247,490	4,623,061,910	4,623,061,910	-	

Department of Education						
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)		
Personal Services	20,361,195	14,861,195	14,061,195	800,000		
Other Expenses	8,910,963	8,910,963	8,910,963	-		
Development of Mastery Exams Grades 4, 6, and						
8	10,630,694	10,630,694	10,630,694	-		
Primary Mental Health	345,288	345,288	345,288	-		
Leadership, Education, Athletics in Partnership (LEAP)	312,211	312,211	312,211	_		
Adult Education Action	194,534	194,534	194,534	-		
Connecticut Writing Project	95,250	95,250	95,250	-		
CT Alliance of Boys and Girls Clubs	1,000,000	1,000,000	1,000,000	-		
Sheff Settlement	23,068,530	10,568,530	10,568,530	-		
Parent Trust Fund Program	267,193	267,193	267,193	-		
Commissioner's Network	9,869,398	9,869,398	9,869,398	-		
Local Charter Schools	957,000	957,000	957,000	-		
Bridges to Success	27,000	27,000	27,000	-		
Talent Development	2,252,524	2,252,524	2,252,524	-		
School-Based Diversion Initiative	900,000	900,000	900,000	-		
EdSight	1,131,361	1,131,361	1,131,361	-		
Sheff Transportation	70,825,009	70,825,009	70,825,009	-		
Curriculum and Standards	2,215,782	2,215,782	2,215,782	-		
Non-Sheff Transportation	14,944,797	14,644,797	14,644,797	-		
Aspiring Educators Diversity Scholarship Program	4,000,000	1,241,000	1,200,000	41,000		
American School For The Deaf	10,757,514	10,757,514	10,757,514	-		
Regional Education Services	262,500	262,500	262,500	-		
Family Resource Centers	6,802,710	6,802,710	6,802,710	-		
Charter Schools	135,077,285	132,077,285	132,077,285	-		
Child Nutrition State Match	2,354,000	2,354,000	2,354,000	-		
Health Foods Initiative	4,151,463	4,151,463	4,151,463	-		
Vocational Agriculture	18,824,200	19,583,200	19,583,200	-		
Adult Education	23,263,310	23,263,310	23,263,310	-		
Health and Welfare Services Pupils Private Schools	3,438,415	3,438,415	3,438,415	_		
Education Equalization Grants	2,233,420,315	2,233,420,315	2,233,420,315	-		
Bilingual Education	3,832,260	3,832,260	3,832,260	-		
Priority School Districts	30,818,778	30,818,778	30,818,778	_		
Interdistrict Cooperation	1,537,500	1,537,500	1,537,500	_		
School Breakfast Program	2,158,900	2,158,900	2,158,900	-		

Department of Education					
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)	
Excess Cost - Student Based	181,119,782	181,119,782	181,119,782	-	
Open Choice Program	31,189,780	31,189,780	31,189,780	-	
Magnet Schools	284,942,141	279,942,141	279,342,141	600,000	
After School Program	5,750,695	5,750,695	5,750,695	-	
Extended School Hours	2,919,883	2,919,883	2,919,883	-	
School Accountability	3,412,207	3,412,207	3,412,207	-	
Total - General Fund	3,158,342,367	3,130,042,367	3,128,601,367	1,441,000	